

ECI proposals adopted by the EU Parliament and action required

On 28 October 2015 the European Parliament (EP) voted with an overwhelming majority in favour of the Resolution on the European Citizens' Initiative (ECI). The following table lists each demand included in the Resolution and indicates what action would be needed – and whether a revision of the ECI Regulation is required.

After adoption by the European Parliament (EP) in October 2015, the final text was published as a Resolution. It was subsequently forwarded to the Council, the Commission and the governments and parliaments of the Member States.

The resolution contains a detailed list of demands on how to improve the ECI so as to simplify the rules of usage and amplify participation. Since the tool entered into force on 1 April 2012, only 3 of the 56 submitted initiatives have received a follow-up and 20 of these were declared inadmissible.

Now the demands listed in the EP Resolution require action if they are to be implemented; some necessitate a revision of the ECI Regulation by the Commission, while others require political action on behalf of the European institutions or the Member States.

The following table lists each demand included in the EP Resolution and indicates what action is needed (and whether a revision of the Regulation is required). The table below lists the additional demands of Democracy International.

ECI=European Citizens' Initiative, EP=European Parliament, COM=European Commission, MS=Member States

| | Demands in EP Resolution | Action needed/revision required |
|---|--------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | Maximise communication efforts; public awareness; information campaigns on ECI (by COM and MS) | No revision needed EU budget line has been dedicated to the implementation of ECI (decided by EP and Council on 11/2015) Information campaigns require political action by COM and MS |
| 2 | Guidance for ECI organisers via Europe Direct Contact Centres (and/or consider independent bodies or dedicated ECI offices in MS) | No revision needed Ought to be specified in Art. 4(1) (current wording: "COM shall establish a point of contact which provides information and assistance") |
| 3 | Detailed guidelines on interpretation of legal bases of ECIs during registration | No revision needed Ought to be added to Art. 4 regarding registration procedure |
| 4 | Transparency in admissibility check (due to potential conflict of interest in COM) | No revision needed Preamble 10 says "COM should deal with registration in accordance with the general principles of good administration" – needs proper implementation |

| 5 | Provide detailed reasons and possible | - No revision needed |
|-----|------------------------------------------------|-------------------------------------------------|
| | remedies upon refusal to register ECIs | - Need proper implementation of Art. 4(3) |
| | (complaints have been made to Ombudsman | to provide more detailed evidence and |
| | that this has not been the case) | motivated arguments for refusal |
| 6 | Possibility to register only parts of ECIs | - Nothing mentioned in Regulation, but |
| | | ought to be explicitly specified in Art. 4 |
| | | regarding registration procedure |
| 7 | Make OCS software more user-friendly and | - No revision needed |
| | make server available free of cost on | - Need modification in technical |
| | permanent basis; Create an open-source OCS | specifications of COM Implementing |
| | software for mobile devices | Regulation (on online collection system), |
| | | e.g. to allow collection of email addresses |
| | | - COM must develop mobile version of OCS |
| 0 | Floribility of starting data of 12 month | - Need revision of Preamble 17 and Art |
| 8 | Flexibility of starting date of 12-month | |
| | signature collection period after registration | 5(4) to let ECI organisers choose their |
| | of ECI | launch date (current wording: "time |
| | | limit should not be longer than 12 |
| | | months from date of registration") |
| 9 | MS should use a certain validation tool to | - No revision needed |
| | certify signatures (ECI Validation Tool for | - COM must pressure MS to use single |
| | Statements of Support, developed under the | validation procedure |
| | Interoperability Solutions for European Public | - Could be further specified in Art. 8(2) to |
| | Administrations programme) | clarify use of single tool (current wording: |
| | μ 3 , | "The competent authorities shall verify |
| | | the statements of support submitted on |
| | | the basis of appropriate checks, in |
| | | accordance with national law and |
| | | |
| 10 | Hea of IT to als many social and digital modia | practice, as appropriate") - No revision needed |
| 10 | Use of IT tools, new social and digital media | - No revision needed |
| 11 | EECS will provide free translations | - No revision needed |
| | | - COM website on registration guidelines |
| | | already specifies translation service |
| | | offered by EESC |
| 12 | Multilingual COM website (including | - No revision needed |
| 12 | information for ECI organisers on rights and | 140 Tevision freeded |
| | | |
| 12 | obligations, procedure, etc) | No vovision pooded |
| 13 | One-stop-shop (online and physical) | - No revision needed |
| | | - Could be clarified in Art. 4(1) (current |
| | | wording: "COM shall establish a point of |
| | | contact which provides information and |
| | | assistance") |
| 14 | Harmonise personal data requirements | - Requires revision to Art. 6 and |
| | (pressure MS to reduce data requirements, | modification in Annex III to establish a |
| | eliminate IDs, more user-friendliness) | simplified single statement of support |
| | , | form (current wording in Regulation: "The |
| | | models for the statement of support |
| | | forms may be adapted for the purpose of |
| | | the online collection") |
| | | - COM must pressure MS to simplify and |
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| 1.5 | Evoloro El I digital citizanshin | harmonise data requirements |
| 15 | Explore EU digital citizenship | - No revision needed (Regulation allows |
| | | the use of electronic signatures, however |
| | | is not designed to make best use of it) |
| | | - Requires coordination of MS regarding |
| | | national legal frameworks and use of e- |
| | | IDs |
| | | |

| 16 | Lower the voting age to 16, not tied to EP elections | - Need revision of Preamble 7 and Art. 3(4) (current wording: "signatoriesshall be of the age to be entitled to vote in elections to the EP") |
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| 17 | Clarify that personal liability of organisers is not unlimited (e.g. citizens committees can acquire legal personality and/or organisers are only liable for unlawful acts or in cases of serious negligence) | - Need revision of Art. 13 (current wording: "Organisers shall be liable for any damage they cause in the organisation of an ECI") |
| 18 | National authorities should inform national parliaments of ongoing ECIs | - No revision needed |
| 19 | Guarantee that citizens can sign in country of residence (IE and UK nationals residing in BG, FR, AT, CZ and PT are excluded) | No revision needed Need proper implementation of Preamble 3 ("ensure that citizensare subject to similar conditions for supporting a ECI regardless of the MS from which they come") Need modification of Annex III (COM can do this via delegated act) Ought to be specified in Art. 3(4) on eligibility to support ECIs |
| 20 | Proper follow-up to a successful ECI (legal act within 12 months after issuing a positive opinion), EP explicitly calls for revision of Regulation to ensure this | - Need revision of Art. 10(c) and Preamble 20 on procedure for examination of ECI |
| 21 | Public hearing to be organised by neutral committee in EP and external experts must be invited | No revision needed Need change to EP Rules of Procedure to clarify aim and structure of the hearing |
| 22 | EP proposal if COM fails to put forward legislative proposal within 12 months | No revision neededNeed change to EP Rules of Procedure |
| 23 | Consider financial support for organisation of ECI and promotional media programmes | No revision needed EU budget line has been dedicated to the implementation of the ECI (decided by EP and Council 11/2015) |
| 24 | Increase transparency and quality checks of funding of ECIs | No revision needed Need proper implementation of Art. 4(1) (organisers must regularly update information on support and funding) and Art. 9 (ECIs must include this information when submitting a successful ECI) COM could do regular random checks on ECI's transparency obligations |

Additional demands of DI (not included in EP Resolution)

| 1 | Allow ECIs to propose Treaty amendments | - | Revision of Preamble 1 of Regulation ought to clarify that a "legal act" may also imply EU primary law (currently no explicit exclusion) Await upcoming judgements of General Court of the EU |
|---|-------------------------------------------------|---|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 2 | A first public hearing in the EP should be held | - | No revision needed |
| | if an ECI reaches 200,000 signatures within the | - | Need change to EP Rules of Procedure |
| | first six months | | |
| 3 | The ECI must be debated and voted on by the | - | No revision needed |
| | EP in full plenum | - | Need change to EP Rules of Procedure |